Affordability Concerns in the Electric Sector

Linda Serizawa, Deputy Director of Energy

March 6, 2024



We advocate for the lowest possible customer bills consistent with safety, reliability, and the state's climate goals



Millions of households are behind on their bills today

	# of Customers in Arrears	% of Customers in Arrears	Average Amount Owed
PG&E	1,215,433	22%	\$550
SOUTHERN CAUFORMA EDISON	876,121	19%	\$986
SDGE"	355,551	26%	\$737
Combined	2,447,105	21%	\$733



Source: November 2023 utility compliance filings in the CPUC's disconnection proceeding (R.18-07-005) Note: SDG&E and PG&E data includes both electric and natural gas customers

California electric rates are far outpacing inflation

Residential Average Rate Increases by Utility 140% 127% 120% 100% 91% EDISON® 80% 72% SDGE" 60% 40% 30% 20% Inflation 0% 2016 2014 2018 2020 2022 2024



2024 USA Average Values Based on Q3 2023 data, the latest for which there was available information at the time of publication. Source: Investor-Owned Utility Advice Letters (California Rates) & Consumer Price Index (Inflation)

Increase Relative to 2014 Baseline (%)

Grid investments have rapidly increased in recent years

Combined revenue requirement (PG&E, SCE, SDG&E) 40 ■ Generation +4% Annual Revenue Requirement 30 ■ Other -11% (\$ billion) 1.7 2.1 Public Purpose +110% 20 Programs 5.4 1.9 Transmission 4.0 +34% 10 15.1 10.6 Distribution +42% 0 2020 2023

What are customer bills paying for?

Notable Cost Drivers

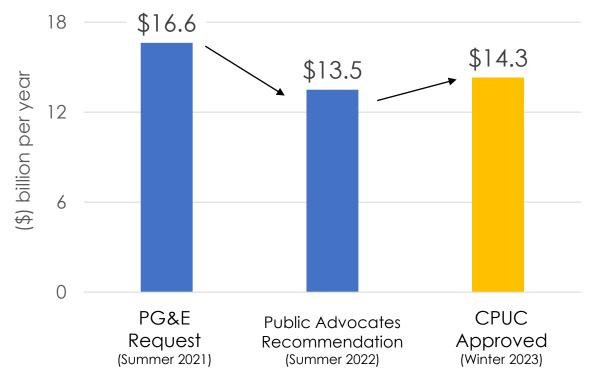
- Wildfire-related expenses
- Distribution system maintenance & upgrades
- Transmission buildout



Source: California Public Utilities Commission. Recreated from data in 2023 Senate Bill 695 Report: Report to the Governor and Legislature on Actions to Limit Utility Cost and Rate Increases Pursuant to PUC Code Section 913.1. (May 2023)

We scrutinize utility requests to find ratepayer savings

"the Commission must ensure that PG&E focuses its revenue requirement request on the most realistic, practical, and necessary projects..." – Public Advocates Office filing (November 4, 2022)



PG&E General Rate Case Revenue Requirement

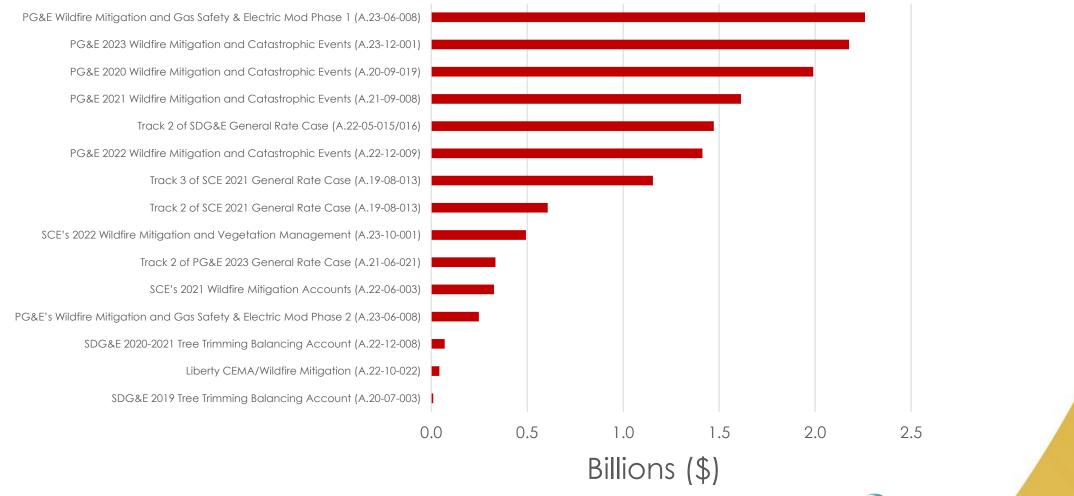
Where we found over \$3 billion per year

- **Electric grid capital.** System Hardening, Emergency Recovery, Distribution Substation Capacity, Distribution Transformer Replacements, etc.
- Natural gas system operations. Transmission Pipeline, Corrosion Control, and Leak Management, etc.
- Human resources & IT. HR Service Delivery and Inclusion, Benefits, 401k Retirement Savings Plan, Transportation & Aviation Services, Land & Environmental Management etc.
- And more... (link)



Note: The above bars represent the average amount over PG&E's TY 2023 General Rate Case Application from 2023 to 2026

We reviewed **\$14+ billion** of utility wildfire-related requests since 2020

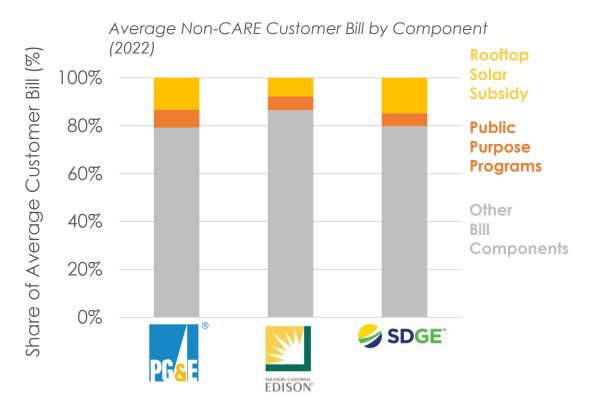




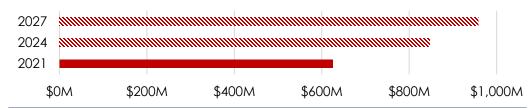
Note: These represent the major, incremental wildfire-related applications to increase revenue requirements reviewed by the Public Advocates Office

Utility spending is not the only driver of increases

Reason 1. Subsidies are driving rates up faster than how much utilities can collect alone



Reason 2. Bills pay hundreds of millions for noncost effective programs each year



Energy Efficiency Program Budgets Paid by IOU Customers

3P-IDEEA, EM&V-Evaluation Measurement & Verification, WET&O-HERS Rater Training Advancement, SOL-IDEEA365 Solicitations - Commercial, SOL-IDEEA365 Solicitations - Residential, SOL IDEEA365 Solicitations - Industrial, SOL-IDEEA365 Solicitations - Agricultural, SOL-IDEEA365 Solicitations - Public, EM&V-Evaluation Measurement & Verification, Workfarce Education & Training, PUB-Regional Energy Pathways, PUB-REN Fiscal Management & Coordination, Emerging Technologies Program, Electric, EE New Program Design Pilots, EE Contractor Demand Building Program, Public Sector Performance-Based Retrofit High Opportunity Program, Water Infrastructure Systems Energy Efficiency Program, IOU REN Administrative Costs, UC/CSU Energy Efficiency Partnership, California Community Colleges Energy Efficiency Partnership, WE&T Opportunity HUB, SCE EM&V, CPUC EM&V, Residential Market Support Placeholder, Resiliency Support Placeholder (Residential), Online Marketplace Program, Resiliency Support Placeholder (Public), San Francisco Local Government Plantership, Residential Load Management Placeholder Central California Local Government Partnership, Sierra Local Government Partnership, San Mateo Local Government Partnership, Redwood Local Government Partnership, Sonoma Loca Government Partnership, Central Coast Local Government Partnership, IOU REN/CCA Admin Costs, Marin Local Government Partnership, PGE EM&V, Codes and Standards Program, Water/Energy Nexus, Evaluation Measurement and Verification - BAYREN, Green Labeling, Targeted Decarbonization Services, Industrial Normalized Metered Energy Consumption, Agricultural Normalized Metered Energy Consumption, CPUC EM&V, MCE EM&V, Agriculture Project Delivery Program, California Green Business Network, Small & Medium Business Energy Advisory (SMBEA) Codes and Standards Compliance Enhancement Program, Rural-HTR Agriculture Finance Assistance Program, Energy Efficiency Project Delivery Program, Water Infrastructure Program, Energy Resiliency Action Plan, Regional Partner Initiatives, ACES Pathway, Agriculture WE&T, E-Contractor Academy, Agriculture Technical Assistance, Energy Assurance Services (EAS), Energy Assurance Services (EAS), Codes & Standards, TCR EM&V, Integrated Energy Services, Workforce Education and Training (WET), SW-FIN-On-Bill Finance, SW C&S - Compliance Enhancement, SV C&S - Reach Codes, SW C&S - Planning Coordination, SW WET Career Connections, SW Emerging Technologies - Electric, SW Emerging Technologies - Gas, WET&O-Integrated Energy Efficiency, Training, WET&O-Retail Partnering Training Program, FIN-On-Bill Financing, RES-Residential Energy Advisor, RES-RNC, COM-Savings By Design, CC-Norresidential Energy Advisor Program, WET&O-SW-WE&T Career Connections, CC-Nonresidential Energy Advisor Program - Public, CC-Nonresidential Energy Advisor Program - Industrial, CC-Nonresidential Energy Advisor Program Agricultural, ET-SW-Emerging Technologies, Gas, New Finance Offerings, New Finance Offerings Credit Enhancements, Commercial Energy Advisor Program, On-Bill Financing, Technology Assessments, Technology Introduction Support, CATALNEA/Energy Atlas, Savings By Design, Residential New Construction Program, Technology Development Support, On-Bill Financing Loan Pool, Compliance Improvement, Reach Codes, Planning and Coordination, WEAT Integrated Energy Education and Training, WET Career Connections, Emerging Technologies Program Electric, Emerging technologies Program, Gas, Commercial Energy Advisor, Agricultural Energy Advisor, California Analysis Tool for Locational Energy Assessment (CATALENA), Industrial Energy Advisor, California Analysis Tool for Locational Energy Assessment (CATALENA), Industrial Energy Advisor, California Analysis Tool for Locational Energy Assessment (CATALENA), Industrial Energy Advisor, California Analysis Tool for Locational Energy Assessment (CATALENA), Industrial Energy Advisor, California Analysis Tool for Locational Energy Assessment (CATALENA), Industrial Energy Advisor, California Analysis Tool for Locational Energy Assessment (CATALENA), Industrial Energy Advisor, California Analysis Tool for Locational Energy Assessment (CATALENA), Industrial Energy Advisor, California Analysis Tool for Locational Energy Assessment (CATALENA), Industrial Energy Advisor, California Analysis Tool for Locational Energy Assessment (CATALENA), Industrial Energy Advisor, California Analysis Tool for Locational Energy Assessment (CATALENA), Industrial Energy Advisor, California Analysis Tool for Locational Energy Assessment (CATALENA), Industrial Energy Advisor, California Analysis Tool for Locational Energy Assessment (CATALENA), Industrial Energy Advisor, California Analysis Tool for Locational Energy Assessment (CATALENA), Industrial Energy Advisor, California Analysis Tool for Locational Energy Assessment (CATALENA), Industrial Energy Advisor, California Analysis Tool for Locational Energy Assessment (CATALENA), Industrial Energy Advisor, California Analysis Tool for Locational Energy Advisor, California Advisor, California Advisor, California Advisor, California Advisor, California Adviso WE&T Integrated Energy Education and Training, WET Career Connections, Industrial Calculated Incentives, Commercial Calculated Incentives, Residential, Agricultural Deemed Incentives, Virtual Energy Audit Program, Water & Wastewater Strategic Energy Management, Multifamily Energy Savings, Agricultural Deemed, Public Agency NMEC Program, RES-Residential Energy Efficiency Program, SW New Construction NonRes Com - All Electric, SW New Construction Non Residential - Commercial - All Electric, SW New Construction NonRes Com - All Electric, Small HTR Multifamily Direct Install, RES-Marketplace, Residential Kits4Kids, Commercial Deemed, RES-Multifamily Energy Alliance Program (Resource Acquisition), Wastewater Process Efficiency Program

(Partial list of non-cost effective energy efficiency programs)



Source: California Public Utilities Commission. Recreated from data in 2023 Senate Bill 695 Report: Report to the Governor and Legislature on Actions to Limit Utility Cost and Rate Increases Pursuant to PUC Code Section 913.1. (Rooftop Solar Subsidy "Cost Shift"), Public Advocates Office analysis, including proposed program budgets (energy efficiency programs)

Our framework for solving the electric rates crisis

Principle 1 Hold utilities accountable to budgets & priorities

Principle 2 Make clean energy investments more affordable

No new "credit cards"

Residential rate & tariff reform

 Scrutinize utility operations & plans

Principle 3

Prepare for more

climate and natural

disasters

Scrutinize utility spending

• General Rate Case fidelity

Longer-term solutions

Immediate

solutions

- Remove non-cost effective programs from rates & bills
- Strategic electrification
 - Alternative financing

٠

 Equitably share disaster recovery costs





More information

We develop recommendations to ensure that energy, water, and communications services provided by investor-owned utilities are affordable, safe, and reliable.

View our annual report to the legislature on our website at <u>www.publicadvocates.cpuc.gov</u>