

Updates on FERC Transmission Policy

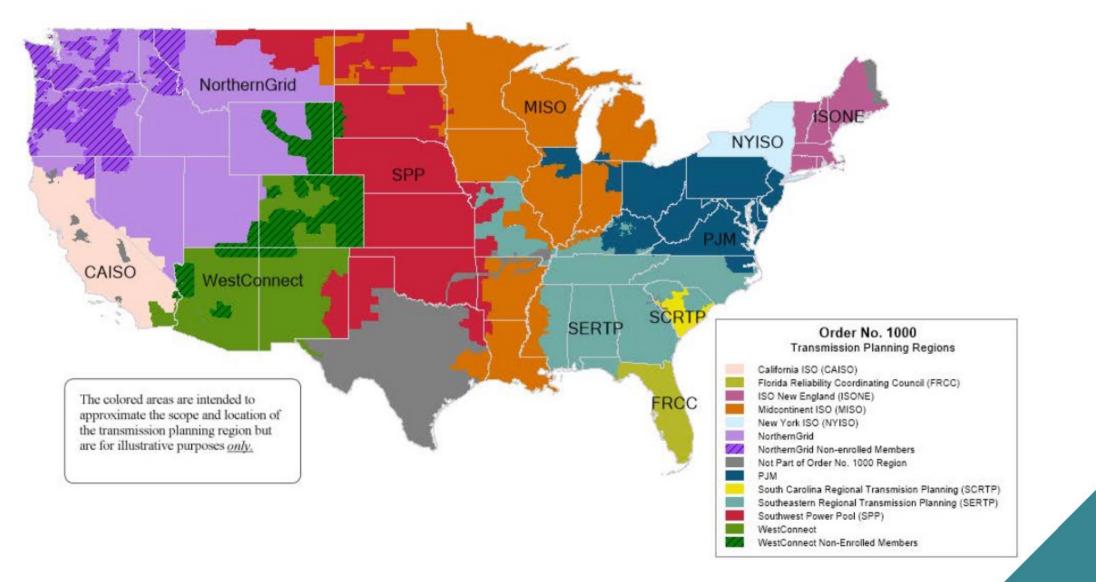
California State Assembly Committee on Utilities and Energy

Presented by Christina Hayes Executive Director, ACEG June 14, 2023

Federal Jurisdiction over Transmission

- FPA section 201: "the transmission of electric energy in interstate commerce ... is necessary in the public interest"
- FPA section 201: regulation of transmission shall "extend only to those matters which are not subject to regulation by the States" – here, siting and permitting on private or state/ local land
- In 2014, the D.C. Circuit Court upheld FERC's jurisdiction over transmission planning in Order No. 1000
 - Agreed that transmission planning is a practice that affects rates under FPA section 206
 - Consistent with earlier decisions that upheld FERC jurisdiction requiring open access in Order No. 888 and earlier planning requirements in Order No. 890
 - FERC also has jurisdiction over wholesale rates over transmission lines FPA section 205, as well as reliability on the bulk power system under FPA section 215

FERC Transmission Planning Regions Map



Order No. 1000

Planning Reforms:

- Participate in regional planning process that satisfies the principles of Order No. 890 and produces a regional plan.
- Consider transmission needs driven by public policy requirements established by state and federal laws in planning.
- Elimination of federal right of first refusal led to competitive bidding for projects.
- Coordinate with neighboring regions to determine if there are efficient or costeffective solutions to their mutual needs.

Cost Allocation Reforms:

- Participate in a regional planning process that has a regional cost allocation method for new facilities selected.
- Prohibits participant funding as the cost allocation method.

Who rules? Current FERC Commissioners



Chairman Phillips Sworn In December 3, 2021 Term Expires June 30, 2026 Commissioner Christie Sworn In January 4, 2021 Term Expires June 30, 2025 Commissioner Clements Sworn In December 8, 2020 Term Expires June 30, 2024 Commissioner Danly Sworn In March 31, 2020 Term Expires June 30, 2023

Proposed Changes: Regional Planning

- Conduct regional planning on a sufficiently long-term, forwardlooking basis to meet transmission needs driven by changes in the resource mix and demand – 20 years?
- Identify needs through multiple long-term scenarios that incorporate a minimum set of factors.
- Consider a broader set of benefits in cost allocation and planning for long-term needs.
- Establish criteria to maximize benefits to consumers over time without over-building transmission facilities.

Proposed Changes: Cost Allocation

- Seek the agreement of state entities within the planning region on cost allocation for facilities selected as part of long-term regional planning.
- Establish a cost allocation method for facilities selected as part of long-term regional planning that uses *ex ante* analysis.
- Establish a cost allocation method for facilities selected as part of long-term regional planning that complies with existing Order No. 1000 regional cost allocation principles.

Other Proposals

Backstop Siting:

• Proposed rulemaking to implement FERC's reinvigorated backstop siting authority in case a state does not have siting authority, rejects a siting application, or declines to act on an application.

Interconnection Queue Reform:

• Proposed rulemaking to expedite the current process for connecting new generation to the grid.

Minimum Transfer Capability Requirement:

 Workshop held last year on whether and how FERC could establish a minimum transfer capability requirement for public utility transmission providers through planning and cost allocation processes. Congress directed NERC to conduct a study.